



Map prepared by Steven Winkley May 6, 2015

## Legend

Village of Fair Haven Supply Well
1990 Wellhead Protection Area
1-Mile Radius of Supply Wells
Town of Sterling
Village of Fair Haven

0 0.5 1 1.5 2 Miles



Town of Sterling
Potential Fair Haven
Supply Well
Protection Areas





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## Legend



Village of Fair Haven
Town of Sterling

Surficial Geologic Material

Alluvium

CHUVIUIII

Estuarine deposits

Glacial deltaic deposits

Glaciofluvial deposits

Glaciolacustrine deposits 🧗

Lacustrine beach

--**--** - - - -

Made land

Organic material R

Till

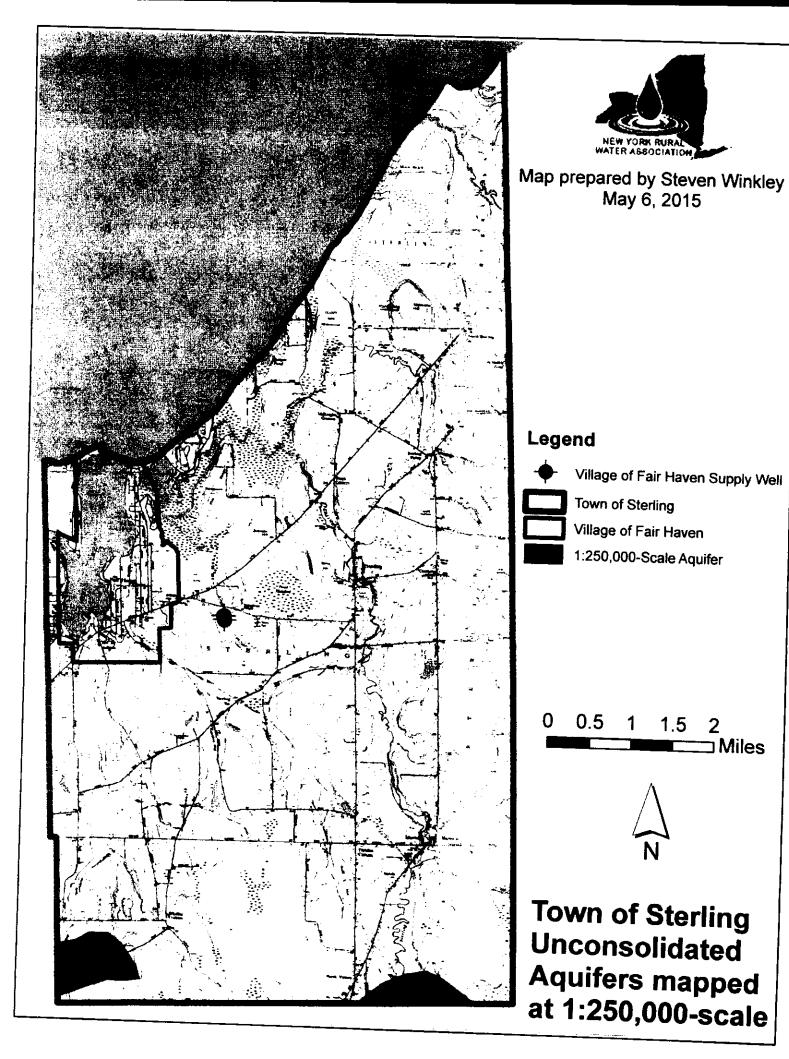
Water

A = Aqualer

0 0.5 1 1.5 2

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Town of Sterling Surficial Geologic Materials Based Upon Soil Types



Resolution	

Participate in municipal NYRWA's water source and groundwater study

Whereas, The New York Rural Water Association's federally-funded Source Water Protection Program provides technical assistance at no charge to rural and small communities for the development and implementation of local source water projection plans designed to prevent deterioration of water resources used for drinking water; and

Whereas the Town seeks to further develop its water resources planning and management strategies in order to protect drinking water resources for the Town of Sterling and the Village of Fair Haven; and

Whereas the Source Water Protection Committee chaired by Zoning Commissioner Lezli Parsons has met with Steven Winkley, NYRWA's Source Water Protection Specialist, and determined that he has the expertise required to guide the Town through the technical aspects of finalizing the text and aquifer map for the Aquifer Protection Overlay and the Wellhead Protection Overlay as well as a town-wide study of water resources meant to reduce threats to drinking water resources, including the planning for the future and water supply threats; and

Whereas Mr. Winkley had indicated interest in working with the Town of Sterling and the Village of Fair Haven, and will be available to do so, and expects that he can complete a Groundwater and Source Water Study within one year, including identifying additional aquifer resources in the Town, as well as to help prepare the Aquifer Map and associated text for the Aquifer Protection Overlay and the Wellhead Protection Overlay to protect that aquifer that provides the Village of Fair Haven municipal water system, thereof be it

**Resolved**, that the Town of Sterling shall participate in the municipal NYRWA's source water and groundwater study, and accept the assistance of Mr. Steven Winkley in the matters heretofore mentioned; and be it further

Resolved that this resolution shall take effect immediately.

### **Town of Sterling**

Local Law No. 2 of the year 2015

A local law imposing a nine (9) month moratorium on accepting applications for certain land use activities related to water extraction for the purposes of bottling or bulk water sales in the Town of Sterling pursuant To New York State Constitution Article IX, Municipal Home Rule Law §§10, 20, and 22 and Town Law §§ Article 16.

Be it enacted by the Town Board of the Town of Sterling as follows:

### Section One (1). TITLE

This local law shall be known as Local Law No. 2 of 2015, the "Temporary Moratorium upon the Processing of Applications for Development Activities Related Water Extraction For the Purpose of Bottled or Bulk Water Sales and related activities in the Town of Sterling".

### Section Two (2). PURPOSE

Pursuant to the statutory powers vested in the Town of Sterling to regulate and control land use and to protect the health, safety and welfare of its residents, the Town Board declares a Nine (9) month moratorium on the processing of applications by the Town of Sterling Planning Board, Zoning Board of Appeals or Town Board for development activities related to the practice, processes and methods known as water extraction for the purposes of bottled and bulk water sales and the moratorium imposed hereby shall be in effect in relation to and shall cover and include any substantially similar or alternative practice(s), process(es) and methods, and /or variants thereof, to the extent such similar or alternative practices, processes, methods and/or variants thereof involve actions from which the same concerns and issues may arise as described herein in support of the moratorium. Accordingly, for the purposes hereof the term "Water Extraction" shall be broadly interpreted such as to also include any such similar or alternative practices, methods and/or processes or variants thereof (the "processes"), as well as any activities associated therewith or in support of such Processes the establishment, implementation, placement, installation or construction and operation in the Town of Sterling. The foregoing provisions notwithstanding, it is the intent of this local law to, by this moratorium, prohibit only new land use development activities and practices related to water extraction for the purpose of bottling and bulk water sales and the regulation thereof are with legal authority of local government to regulate.

The moratorium will allow time for the development and implementation of a Source Water Protection Plan, which shall adequately identify aquifer resources, delineate aquifer boundaries, as well as identify potential threats to the quality and quantity of drinking water resources, as well as an in-depth review of the Town of Sterling/Village of Fair Haven Comprehensive Plan to identify where such land uses fit into the Plan, and for the possible amendment of the Town of Sterling Land Use Regulations to regulate such land uses and address potential adverse effects on drinking water—resulting from the same.

## Section Three (3). LEGISLATIVE FINDINGS

The Town Board has been advised by the U. S. Environmental Protection Agency, New York State Rural Water Association, and the Cayuga County Health Department that in order to adequately protect water supply sources from contamination, disruption, or depletion, a source water protection plan is essential. Whereas, The Village of Fair Haven municipal water source is located in the Town of Sterling, the Town desires to protect said drinking water source from any potential risk of contamination, depletion or disruption as well as local springs, wells and wellheads. This is due, at least in part, to expressions of great concern from the citizens of the Village of Fair Haven and the Town of Sterling, as well as in other jurisdictions where water extraction for commercial bottling and bulk water operations have taken place or are intended to take place in the near future. Whereas, the New York State Rural Water Association in the Central NY District covers a large section of New York State and requires time to secure funding for, and scheduling of, technical assistance to the Town and Village, the Town Board desires ample time to undertake consideration of the same. This board is desirous of utilizing this moratorium period to undertake the steps necessary to organize a committee to develop a source water protection plan with the help of the New York Rural Water Association and in concert with the Village of Fair Haven as well as to review studies of Environmental impacts of water extraction operations in other jurisdictions in order to amend the Town of Sterling Land Use Regulations to adequately provide protective measures in the form of a Wellhead Protection Overlay and an Aquifer Protection Overlay which are currently unaddressed. The Town Board also determines, that while development of a source water protection plan is being undertaken and in consideration of the significant environmental issues surrounding water extraction operations and their potentially permanent and irreversible consequences, a moratorium is appropriate and necessary in order to preserve the status quo until a source water protection plan and any such local land use regulations promulgated thereunder can be considered and, as appropriate adopted.

## Section Four (4). DEFINITIONS

In this Local Law:

The term "Extraction" (or "water extraction" or "extraction of water") means withdrawal, removal, diversion, taking, or collection by any means of water from ground water sources, aquifers, springs, wells, pumps or similar.

"Aquifer" means a saturated permeable geologic unit that can transmit significant quantities of water under ordinary hydraulic gradients.

"Bottled Water" shall mean any product, including but not limited to natural spring or well water taken from municipal or private utility systems or other water, distilled water, deionized water, or any of the foregoing to which chemicals may be added, which put into sealed bottles, packages or other containers, to be sold for domestic consumption or culinary use, involving the likelihood of such water being ingested by human beings.

"Bulk Water" shall mean water intended for potable uses which is transported by tank truck.

"Town" when used in this Local Law shall mean Town of Sterling. "Village" when used in this Local Law shall mean Village of Fair Haven.

"Town Board", "Planning Board" and "Zoning Board of Appeals" when used in this Local Law shall refer to the respective boards established in and for the Town of Sterling, and including any joint boards as may be established by and for the Village of Fair Haven and the Town of Sterling for such purposes.

## Section Five (5). SCOPE OF CONTROLS

During the effective period of this local law:

1. The Town Board shall not accept, receive, or process any applications for, conduct any review of, nor grant approvals or permits whatsoever that, result in the establishment, implementation, placement, installation or construction of improvements (including fixtures to the land) and/or placement of equipment, operations or relative to the Processes and/or relating to Water Extraction for Bottled or Bulk water sales.

- 2. The Town Planning Board shall not accept, receive, or process any applications for, conduct any review of, nor grant approvals or permits or grant any preliminary or final approval to a site plan or any other permits or approvals that would have as a result the establishment, implementation, placement, installation or construction or operation or relative to the Processes and/or relating to Water Extraction for the purposes of Bottled or Bulk Water sales.
- 3. The Town Zoning Board of Appeals shall not accept, receive, or process any applications for, conduct any review of, or grant approvals or permits or approvals that would have as a result the establishment, implementation, placement, installation or construction or operation or relative to the Processes and/or relating to Water Extraction for the purposes of Bottling or Bulk water sales.
- 4. The Code Enforcement Officer shall not accept, receive, or process any applications for, conduct any review of, or grant approvals or permits or any other approvals that would have as a result the establishment, implementation, placement, installation or construction or operation or relative to the Processes and/or relating to Water Extraction for the purposes of Bottling or Bulk water sales.

## Section Six (6). TERM

This moratorium imposed by this Local Law shall be in effect for a period of nine (9) months from the effective date of this local law. This moratorium may be extended for an additional period of not to exceed Three (3) months by duly adopted resolution of the Town Board.

# Section Seven (7). VARIATION BASED ON HARDSHIP

#### Procedure.

Upon submission of an original and ten (10) copies of the written application (articulating the grounds in support of the request and with all applicable legal authority, supporting evidence and documentation relied upon to be submitted with the same) to the Town Clerk by the property owner seeking a variation of this Local Law, the Town Board shall, within thirty (30) days of receipt of said application, schedule a public hearing on said application upon not less than seven (7) days of written notice in the official newspaper of the Town. At said public hearing, the applicant and/or property owner and other parties wishing to present evidence with regard to the application shall have an opportunity to be heard, and the Town Board shall, within thirty (30) days of said public hearing render its decision either granting or denying the application for a variation for the strict requirements of this Local Law. If the Town Board determines that a property owner will suffer an unnecessary hardship of this Local Law is strictly applied to a particular property, then the Town Board shall vary the

application of this Local Law to the minimum extent necessary to provide the property owner relief from strict compliance with this Local Law and any such variation shall be based upon evidence specific to that particular owner's plight, and as such not in and of itself establish precedent. As a general rule, supporting documentation, evidence or legal authority (verbal or in writing) may be submitted by the applicant or property owner at the public hearing that was not submitted with and at the time of application filing. Upon such occurrence, the Town Board may restrict or prohibit the introduction of same or continue the public hearing to permit the Town an opportunity to review the same.

The Town will also consider in any application the reasonable rate of return for the property, unique hardship, the essential character of the neighborhood and any self-created hardship.

## Section Eight (8). SEVERABILITY/VALIDITY

If any clause, sentence, paragraph, subdivision, section or part of this Local Law or the application thereof to any person, individual, corporation, firm, partnership, entity or circumstances is adjudged or determined to be invalid or unconstitutional by any court or other governmental agency of competent jurisdiction, such determination, order or judgement shall be confined in its operation to the clause, sentence, paragraph, subdivision, section or part of this law or in its application directly involved in the controversy in which such determination, order or judgement shall have been rendered and shall not affect nor impair the validity of the remainder of this Local Law or the application thereof to other persons or circumstances. Further, in adjudging such invalid provision, the court or governmental agency shall modify same to a provision which is legally bending and enforceable, and accordingly, not invalid or unconstitutional, and which best achieves the intent of the invalid or constitutional provision, or part thereof, as expressed or inferred herein.

## Section Nine (9). EFFECTIVE DATE

This Local Law shall take effect immediately upon its filing in the office of the Secretary of State.

# Cayuga County GML §239 l, m & n Review Committee Referral Form

To:	Cayuga County Department of Planning		From:	Municipal Board:	Town of Sterling Town Board		
	and Economic Development				Primary Contact:	Lisa Cooper, Town Clerk	
		Genesee Street; 5 <sup>th</sup> Floor ourn, New York 13021			Address:	1290 State Route 104A, Sterling, NY 13156	
	Phone: (315) 2		•		DI	315-947-5666	
		g@cayugacounty.us			Phone: Email:	tclerk@twcny.rr.com	
		O4m mlim					
	Applicant:		g Town Board	<u> </u>			
Site Address:		I OWN C	of Sterling				
	lap Number:	Acres: Current Land Use:					
Curre	nt Zoning:						
Projec	t Description:	Town -	wide morato	rium on acc	epting applicati	ons for certain	
land	use activities	related	to water ext	raction for ti	he purposes of		
bottl	ing or bulk w	rater sal	es in the Tou	n of Sterlin	g .		
			(attach	additional page	s if necessary)		
			(=:::::::::::::::::::::::::::::::::::::	additional page	s ii necessary)		
			_				
	Please com	plata tha n	P	roposed Ac	tion(s)		
	rieuse comp	viere ine se	ction below ina	t pertains to the	proposed action be	ing submitted for review.	
Local	Law or Regula	<u>ttion</u>	✓ New		Amendment		
	_		_				
L	Comprehensive	Plan	✓ Local Lav	v 🔲 :	Zoning Law / Ordin	ance Other	
Site Pla	<u>an</u>						
Propose	d Improvements	: <u>N</u>	IA				
Intended	d Use(s):		-	<u>-</u>			
Will the	proposed projec	t require a	variance?	☐ Yes	☑ No Spec	.:c	
To State Company		Yes		eify:			
		r work per	mic requireu;	L res	☑ No Spec	cify:	
Special Special	Use Permit						
		local zonii	ng law/ordinance	that requires a	enacial ves	for the proposed use: <b>NA</b>	
Required	d conditions:			- mai requires a	special use permit	for the proposed use:	
Will the	proposed use red			Yes	✓ No Spe	ecify:	

<b>Subdivision</b>					
Name: NA		Preliminary	☐ Final		
Number of Lots:	Type: Residential Single/Multi-Family Commercial/Industrial				
Is Public Water available?	Yes No	Is Public Sewer avai	• —		
Is a State or County DOT work	permit required?	Yes No Spec	cify:		
Will the proposed project requir	e a variance?		cify:		
<u>Variance</u>					
Type:	Use				
List the section(s) of the local zo details of the variance request: 1		irements that the variance is b	peing sought for, and the specific		
	SEQR I	Determination			
The object process is com	pieieu noie ine <u>SEOR fi</u> is and a local determir	nding. The GML §239 l, m &	regarding the <u>type of SEOR action</u> of n Committee does not require ful d acting on a referral, however o ms.		
Action: Type I	Finding	Positive Decl	aration- Draft EIS		
Type II		<u> </u>	Negative Declaration		
Unlisted Action		☐ Negative Dec			
☐ Exempt		✓ No Finding (*			
SEQR Determination Made by (L	ead Agency): Town of S	Sterling Source Water Protection Co.	• •		
	Atta	achments			
☐ Local Application Form	✓ SEQR Forms	☐ Text Amendment	Other Local Law		
Site Plan	☐ Survey	Subdivision Plat (map	<del>-</del>		
assist the Cayuga County GML § formal action is taken by the Con	239 l, m, & n Review of mittee within 30 days committee's recomme	Committee ("Committee") in of receipt of this referral, the	complete and includes copies of all pality, and supporting materials to its review. I understand that if no in the referring board identified on of time is agreed upon or unless the		
ezilanne Parsons, Chairman of the Source W	<del></del>	June 1, 20	15		
Name and Title of Person Comp	leting this Form		Transmittal Date		